

Cooperative Governance

Adjusted budget summary

R thousand	2024/25			
	Appropriation	Adjustments appropriation		Adjusted appropriation
		Decrease	Increase	
Amount to be appropriated	125 183 266	–	712 657	125 895 923
of which:				
Current payments	3 936 392	–	25 410	3 961 802
Transfers and subsidies	121 173 216	–	687 247	121 860 463
Payments for capital assets	73 658	–	–	73 658
Executive authority	Minister of Cooperative Governance and Traditional Affairs			
Accounting officer	Director-General of Cooperative Governance			
Website	www.cogta.gov.za			

Vote purpose

Improve cooperative governance across the three spheres of government, in partnership with provinces, municipalities, civil society and communities, to enable accelerated service delivery.

Performance

Indicator	Programme	MTSF priority	Annual performance		
			Projected for 2024/25 as published in the 2024 ENE	Achieved in the first half of 2024/25 (April to September)	Changed target for 2024/25
Percentage of municipalities receiving the municipal infrastructure grant that are spending at least 60% of their grant allocations per year	Intergovernmental Support	Priority 5: Spatial integration, human settlements and local government	85%	52%	–
Total number of districts/ metros supported to implement at least one district development model catalytic project from the approved One Plan per year	Intergovernmental Support		30	20	–
Total number of municipalities where improvement measures to enhance compliance with the Spatial Planning and Land Use Management Act (2013) are recommended	Intergovernmental Policy and Governance		50	15	–
Number of municipal disaster management plans assessed to enhance the implementation of disaster risk reduction strategies for climate protection	National Disaster Management Centre		14	5	–
Number of people participating in the community work programme per year	Community Work Programme	Priority 2: Economic transformation and job creation	200 000	251 049	–

Progress

The department assessed and provided recommendations for only 15 municipalities' compliance with the Spatial Planning and Land Use Management Act (2013) by mid-year against an annual target of 50. The remaining municipalities are set to be assessed by the end of the financial year.

Only 5 municipalities implemented strategies to reduce disaster risk by mid-year against an annual target of 14. The department has plans in place to meet this target by the end of 2024/25.

The target for the number of participants in the community work programme was exceeded as the department has chosen to reduce the number of participants in the programme through natural attrition rather than exiting them.

Adjusted estimates

Programme		2024/25							Adjusted appropriation
		Adjustments appropriation						Total adjustments appropriation	
R thousand	Appropriation	Amounts announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Use of funds in emergency situations	Other adjustments ¹		
Administration	359 430	–	–	–	–	–	–	–	359 430
Intergovernmental Support	18 759 533	–	–	(4 000)	–	–	–	(4 000)	18 755 533
Intergovernmental Policy and Governance	101 552 598	–	–	–	28 702	–	–	28 702	101 581 300
National Disaster Management Centre	1 358 438	–	683 955	–	–	–	–	683 955	2 042 393
Community Work Programme	3 153 267	–	–	4 000	–	–	–	4 000	3 157 267
Total	125 183 266	–	683 955	–	28 702	–	–	712 657	125 895 923
Economic classification									
Current payments	3 936 392	–	–	(3 292)	28 702	–	–	25 410	3 961 802
Compensation of employees	361 869	–	–	8 000	–	–	–	8 000	369 869
Goods and services	3 574 523	–	–	(11 292)	28 702	–	–	17 410	3 591 933
Transfers and subsidies	121 173 216	–	683 955	3 292	–	–	–	687 247	121 860 463
Provinces and municipalities	120 646 343	–	683 955	–	–	–	–	683 955	121 330 298
Departmental agencies and accounts	517 819	–	–	–	–	–	–	–	517 819
Foreign governments and international organisations	390	–	–	–	–	–	–	–	390
Non-profit institutions	8 664	–	–	–	–	–	–	–	8 664
Households	–	–	–	3 292	–	–	–	3 292	3 292
Payments for capital assets	73 658	–	–	–	–	–	–	–	73 658
Buildings and other fixed structures	58 309	–	–	–	–	–	–	–	58 309
Machinery and equipment	15 349	–	–	–	–	–	–	–	15 349
Total	125 183 266	–	683 955	–	28 702	–	–	712 657	125 895 923

1. Other adjustments include the shifting of funds between votes, the shifting of funds within a vote following a function shift, self-financing expenditure, declared unspent funds, and significant and unforeseeable economic and financial events.

Programme 1: Administration

Subprogramme		2024/25							
		Adjustments appropriation						Total adjustments appropriation	Adjusted appropriation
R thousand	Appropriation	Amounts announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Use of funds in emergency situations	Other adjustments		
Ministry	36 493	–	–	3 448	–	–	–	3 448	39 941
Management	30 302	–	–	–	–	–	–	–	30 302
Corporate Services	148 375	–	–	144	–	–	–	144	148 519
Financial Services	52 246	–	–	–	–	–	–	–	52 246
Internal Audit and Risk management Office	12 800	–	–	–	–	–	–	–	12 800
Accommodation	79 214	–	–	(3 592)	–	–	–	(3 592)	75 622
Total	359 430	–	–	–	–	–	–	–	359 430
Economic classification									
Current payments	347 591	–	–	(592)	–	–	–	(592)	346 999
Compensation of employees	164 727	–	–	3 000	–	–	–	3 000	167 727
Goods and services	182 864	–	–	(3 592)	–	–	–	(3 592)	179 272
Transfers and subsidies	390	–	–	592	–	–	–	592	982
Foreign governments and international organisations	390	–	–	–	–	–	–	–	390
Households	–	–	–	592	–	–	–	592	592
Payments for capital assets	11 449	–	–	–	–	–	–	–	11 449
Machinery and equipment	11 449	–	–	–	–	–	–	–	11 449
Total	359 430	–	–	–	–	–	–	–	359 430

Programme 2: Intergovernmental Support

Subprogramme		2024/25							
		Adjustments appropriation						Total adjustments appropriation	Adjusted appropriation
R thousand	Appropriation	Amounts announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Use of funds in emergency situations	Other adjustments		
Management: Intergovernmental Support	12 837	–	–	1 300	–	–	–	1 300	14 137
Municipal and Provincial Governance Support and Capacity Building	81 789	–	–	(5 300)	–	–	–	(5 300)	76 489
Municipal Infrastructure Grant	17 112 664	–	–	–	–	–	–	–	17 112 664
Integrated Urban Development Grant	1 145 564	–	–	–	–	–	–	–	1 145 564
Municipal Infrastructure Support Agent	406 679	–	–	–	–	–	–	–	406 679
Total	18 759 533	–	–	(4 000)	–	–	–	(4 000)	18 755 533
Economic classification									
Current payments	94 626	–	–	(4 000)	–	–	–	(4 000)	90 626
Compensation of employees	72 195	–	–	(2 000)	–	–	–	(2 000)	70 195
Goods and services	22 431	–	–	(2 000)	–	–	–	(2 000)	20 431
Transfers and subsidies	18 606 598	–	–	–	–	–	–	–	18 606 598
Provinces and municipalities	18 199 919	–	–	–	–	–	–	–	18 199 919
Departmental agencies and accounts	406 679	–	–	–	–	–	–	–	406 679
Payments for capital assets	58 309	–	–	–	–	–	–	–	58 309
Buildings and other fixed structures	58 309	–	–	–	–	–	–	–	58 309
Total	18 759 533	–	–	(4 000)	–	–	–	(4 000)	18 755 533

Programme 3: Intergovernmental Policy and Governance

Subprogramme		2024/25							
R thousand	Appropriation	Adjustments appropriation							Adjusted appropriation
		Amounts announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Use of funds in emergency situations	Other adjustments	Total adjustments appropriation	
Management:	4 742	–	–	300	–	–	–	300	5 042
Intergovernmental Policy and Governance									
Municipal Administration and Capacity	20 933	–	–	–	–	–	–	–	20 933
Municipal Funding and Revenue Support	26 313	–	–	(1 000)	–	–	–	(1 000)	25 313
Development Planning	17 165	–	–	200	–	–	–	200	17 365
Municipal Demarcation Board	74 191	–	–	–	–	–	–	–	74 191
South African Cities Network	8 664	–	–	–	–	–	–	–	8 664
Municipal Governance	15 655	–	–	100	–	–	–	100	15 755
Research and Knowledge Management	25 656	–	–	400	–	–	–	400	26 056
South African Local Government Association	36 949	–	–	–	–	–	–	–	36 949
Local Government Equitable Share	101 177 734	–	–	–	–	–	–	–	101 177 734
Municipal Systems Improvement Grant	144 596	–	–	–	28 702	–	–	28 702	173 298
Total	101 552 598	–	–	–	28 702	–	–	28 702	101 581 300
Economic classification									
Current payments	255 060	–	–	(100)	28 702	–	–	28 602	283 662
Compensation of employees	81 813	–	–	1 000	–	–	–	1 000	82 813
Goods and services	173 247	–	–	(1 100)	28 702	–	–	27 602	200 849
Transfers and subsidies	101 297 538	–	–	100	–	–	–	100	101 297 638
Provinces and municipalities	101 177 734	–	–	–	–	–	–	–	101 177 734
Departmental agencies and accounts	111 140	–	–	–	–	–	–	–	111 140
Non-profit institutions	8 664	–	–	–	–	–	–	–	8 664
Households	–	–	–	100	–	–	–	100	100
Total	101 552 598	–	–	–	28 702	–	–	28 702	101 581 300

Programme 4: National Disaster Management Centre

Subprogramme		2024/25							
		Adjustments appropriation							Adjusted appropriation
R thousand	Appropriation	Amounts announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Use of funds in emergency situations	Other adjustments	Total adjustments appropriation	
Management: Head	22 344	–	–	–	–	–	–	–	22 344
National Disaster Management Centre									
Disaster Policy, Institutional Development and Compliance	11 290	–	–	–	–	–	–	–	11 290
Disaster Risk Reduction and Capacity Development	10 192	–	–	2 000	–	–	–	2 000	12 192
Disaster Preparedness, Response and Recovery Coordination	45 922	–	–	(2 000)	–	–	–	(2 000)	43 922
Municipal Disaster Recovery Grant	741 003	–	683 955	–	–	–	–	683 955	1 424 958
Disaster Response Grant	527 687	–	–	–	–	–	–	–	527 687
Total	1 358 438	–	683 955	–	–	–	–	683 955	2 042 393
Economic classification									
Current payments	86 048	–	–	(2 000)	–	–	–	(2 000)	84 048
Compensation of employees	29 498	–	–	–	–	–	–	–	29 498
Goods and services	56 550	–	–	(2 000)	–	–	–	(2 000)	54 550
Transfers and subsidies	1 268 690	–	683 955	2 000	–	–	–	685 955	1 954 645
Provinces and municipalities	1 268 690	–	683 955	–	–	–	–	683 955	1 952 645
Households	–	–	–	2 000	–	–	–	2 000	2 000
Payments for capital assets	3 700	–	–	–	–	–	–	–	3 700
Machinery and equipment	3 700	–	–	–	–	–	–	–	3 700
Total	1 358 438	–	683 955	–	–	–	–	683 955	2 042 393

Programme 5: Community Work Programme

Subprogramme		2024/25							
		Adjustments appropriation							Adjusted appropriation
R thousand	Appropriation	Amounts announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Use of funds in emergency situations	Other adjustments	Total adjustments appropriation	
Coordination, Partnerships and Implementation	3 107 421	–	–	–	–	–	–	–	3 107 421
Monitoring and Evaluation	45 846	–	–	4 000	–	–	–	4 000	49 846
Total	3 153 267	–	–	4 000	–	–	–	4 000	3 157 267
Economic classification									
Current payments	3 153 067	–	–	3 400	–	–	–	3 400	3 156 467
Compensation of employees	13 636	–	–	6 000	–	–	–	6 000	19 636
Goods and services	3 139 431	–	–	(2 600)	–	–	–	(2 600)	3 136 831
Transfers and subsidies	–	–	–	600	–	–	–	600	600
Households	–	–	–	600	–	–	–	600	600
Payments for capital assets	200	–	–	–	–	–	–	–	200
Machinery and equipment	200	–	–	–	–	–	–	–	200
Total	3 153 267	–	–	4 000	–	–	–	4 000	3 157 267

Details of adjustments to the 2024 Estimates of National Expenditure

Unforeseeable and unavoidable expenditure – R683.955 million

Programme 4: National Disaster Management Centre

An additional R683.955 million is allocated to the vote to reconstruct and rehabilitate municipal infrastructure damaged by floods in Eastern Cape, KwaZulu-Natal, Limpopo, Mpumalanga and Free State.

Virements and shifts within the vote

Programmes

1. Administration
2. Intergovernmental Support
3. Intergovernmental Policy and Governance
4. National Disaster Management Centre

From:			To:		
Programme by economic classification	Motivation	R thousand	Programme by economic classification	Motivation	R thousand
Programme 1		(3 592)	Programme 1		3 592
Goods and services	Property payments ¹	(592)	Households	Leave gratuities ¹	592
	Property payments ¹	(3 000)	Compensation of employees	Cost of living adjustments ¹	3 000
Shifts within the programme as a percentage of the programme budget		1.0%			
Virements to other programmes as a percentage of the programme budget		0%			
Programme 2		(6 000)	Programme 2		2 000
Goods and services	Administrative fees, venues and facilities ¹	(700)	Compensation of employees	Cost of living adjustments ¹	700
	Administrative fees, consultants, stationery ¹	(1 300)	Compensation of employees	Cost of living adjustments ¹	1 300
Compensation of employees	Cost of living adjustments	(4 000)	Programme 5		4 000
			Compensation of employees	Cost of living adjustments	4 000
Shifts within the programme as a percentage of the programme budget		0%			
Virements to other programmes as a percentage of the programme budget		0%			
Programme 3		(1 100)	Programme 3		1 100
Goods and services	Business and advisory services ¹	(100)	Households	Leave gratuities ¹	100
	Business and advisory services ¹	(1 000)	Compensation of employees	Cost of living adjustments ¹	1 000
Shifts within the programme as a percentage of the programme budget		0%			
Virements to other programmes as a percentage of the programme budget		0%			
Programme 4		(2 000)	Programme 4		2 000
Goods and services	Business and advisory services ¹	(2 000)	Households	Bursaries for non-employees ¹	2 000
Shifts within the programme as a percentage of the programme budget		0.1%			
Virements to other programmes as a percentage of the programme budget		0%			
Programme 5		(2 600)	Programme 5		2 600
Goods and services	Consumable supplies ¹	(600)	Households	Leave gratuities ¹	600
	Consumable supplies ¹	(2 000)	Compensation of employees	Cost of living adjustments ¹	2 000
Shifts within the programme as a percentage of the programme budget		0.1%			
Virements to other programmes as a percentage of the programme budget		0%			
Total		(15 292)	15 292		

1. National Treasury approval has been obtained.

Rollovers – R28.702 million

Programme 3: Intergovernmental Policy and Governance

R5.6 million is rolled over to develop a support programme for the implementation of smart city initiatives, in line with the smart cities framework.

R8.168 million is rolled over for payments for the data management project.

R9.334 million is rolled over for payments for the records management project.

R5.6 million is rolled over for the appointment of a service provider to develop a capital expenditure framework for 5 intermediate city municipalities.

Expenditure outcome for 2023/24 and actual expenditure for 2024/25

Programme	2023/24					2024/25			
	Adjusted appropriation	Outcome				Adjusted appropriation	Adjusted appropriation/ Total (%)	Actual expenditure	
		Apr 23 - Sep 23	% of adjusted appropriation	Apr 23 - Mar 24	% of adjusted appropriation			Apr 24 - Sep 24	% of adjusted appropriation
R thousand									
Administration	351 268	168 809	48.1	363 567	103.5	359 430	0.3	178 155	49.6
Intergovernmental Support	18 050 896	7 421 052	41.1	18 015 620	99.8	18 755 533	14.9	7 561 428	40.3
Intergovernmental Policy and Governance	95 563 775	39 522 165	41.4	92 546 145	96.8	101 581 300	80.7	42 179 784	41.5
National Disaster Management Centre	2 482 133	433 863	17.5	2 272 132	91.5	2 042 393	1.6	203 856	10.0
Community Work Programme	3 525 670	1 705 314	48.4	3 602 630	102.2	3 157 267	2.5	1 701 106	53.9
Total	119 973 742	49 251 203	41.1	116 800 094	97.4	125 895 923	100.0	51 824 329	41.2
Economic classification									
Current payments	4 289 849	2 027 671	47.3	4 273 728	99.6	3 961 802	3.1	2 063 615	52.1
Compensation of employees	346 684	169 310	48.8	355 487	102.5	369 869	0.3	184 943	50.0
Goods and services	3 943 165	1 858 361	47.1	3 918 239	99.4	3 591 933	2.9	1 878 607	52.3
Interest and rent on land	–	–	–	2	–	–	–	65	–
Transfers and subsidies	115 630 449	47 216 629	40.8	112 507 800	97.3	121 860 463	96.8	49 754 849	40.8
Provinces and municipalities	115 098 736	46 909 633	40.8	111 983 663	97.3	121 330 298	96.4	49 488 153	40.8
Departmental agencies and accounts	510 966	300 765	58.9	510 988	100.0	517 819	0.4	259 628	50.1
Foreign governments and international organisations	1 959	378	19.3	378	19.3	390	0.0	–	–
Non-profit institutions	14 963	2 846	19.0	8 633	57.7	8 664	0.0	4 332	50.0
Households	3 825	3 007	78.6	4 138	108.2	3 292	0.0	2 736	83.1
Payments for capital assets	53 444	6 903	12.9	15 698	29.4	73 658	0.1	5 865	8.0
Buildings and other fixed structures	30 000	158	0.5	158	0.5	58 309	0.0	–	–
Machinery and equipment	23 444	6 745	28.8	15 540	66.3	15 349	0.0	5 865	38.2
Payments for financial assets	–	–	–	2 868	–	–	–	–	–
Total	119 973 742	49 251 203	41.1	116 800 094	97.4	125 895 923	100.0	51 824 329	41.2

Expenditure trends

Total expenditure in 2023/24 was R116.8 billion, 97.4 per cent of the adjusted appropriation for the year. Mid-year expenditure in 2023/24 was R49.2 billion, 41.1 per cent of the adjusted appropriation, whereas expenditure in the first half of 2024/25 was R51.8 billion, 41.2 per cent of the adjusted appropriation of R125.9 billion. Compared to the first half of 2023/24, expenditure over the same period in 2024/25 increased

by R2.6 billion, 5.2 per cent. This was mainly due to an increase in disbursements to the local government equitable share and departmental entities needing more funds earlier in the financial year.

Departmental receipts

R thousand	2023/24					2024/25				
	Adjusted estimate	Outcome				Budget estimate	Adjusted estimate	Adjusted receipts estimate/ Total (%)	Actual receipts	
		Apr 23 - Sep 23		Apr 23 - Mar 24					Apr 24 - Sep 24	
		Apr 23 - Sep 23	adjusted estimate	Apr 23 - Mar 24	adjusted estimate				Apr 24 - Sep 24	adjusted estimate
Departmental receipts	8 062	1 771	22.0	7 441	92.3	2 855	4 191	100.0	2 929	69.9
Sales of goods and services produced by department	856	97	11.3	228	26.6	805	761	18.2	102	13.4
Sales of scrap, waste, arms and other used current goods	—	—	—	—	—	—	23	0.5	23	100.0
Interest, dividends and rent on land	3 206	1 521	47.4	2 685	83.7	1 400	1 407	33.6	1 099	78.1
Transactions in financial assets and liabilities	4 000	153	3.8	4 528	113.2	650	2 000	47.7	1 705	85.3
Total	8 062	1 771	22.0	7 441	92.3	2 855	4 191	100.0	2 929	69.9

Revenue trends

Mid-year revenue in 2023/24 was R1.8 million, 22 per cent of the adjusted estimate, whereas revenue in the first half of 2024/25 was R2.9 million, 69.9 per cent of the adjusted revenue estimate of R4.2 million. Compared to the first half of 2023/24, revenue over the same period in 2024/25 increased by R1.2 million, 65.4 per cent. This was mainly due to an increase in recoveries from the community work programme through interest, funds returned from participants' accounts and reimbursements from implementing agents.

Changes to transfers and subsidies, including conditional grants

Summary of changes to transfers and subsidies per programme

		2024/25							
		Adjustments appropriation							
		Amounts announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll- overs	Use of funds in emergency situations	Other adjustments	Total adjustments appropriation	Adjusted appropriation
R thousand	Appropriation								
	Administration								
	Households								
	Social benefits								
	Current	—	—	—	592	—	—	—	592
	Employee social benefits	—	—	—	592	—	—	—	592
	Intergovernmental Policy and Governance								
	Households								
	Social benefits								
	Current	—	—	—	100	—	—	—	100
	Employee social benefits	—	—	—	100	—	—	—	100
	National Disaster Management Centre								
	Households								
	Social benefits								
	Current	—	—	—	2 000	—	—	—	2 000
	Employee social benefits	—	—	—	2 000	—	—	—	2 000
	Community Work Programme								
	Households								
	Social benefits								
	Current	—	—	—	600	—	—	—	600
	Employee social benefits	—	—	—	600	—	—	—	600

Summary of changes to conditional grants: Local government

		2024/25							Adjusted appropriation
		Adjustments appropriation						Total adjustments appropriation	
R thousand	Appropriation	Amounts announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll- overs	Use of funds in emergency situations	Other adjustments		
National Disaster Management Centre	1 119 345	–	683 955	–	–	–	–	683 955	1 803 300
Municipal disaster recovery grant	741 003	–	683 955	–	–	–	–	683 955	1 424 958

